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Authors:	S. Huque	C. Elmerot	O. Gudmundsson
	<i>Salesforce</i>	<i>Cloudflare</i>	<i>Retired/Unaffiliated</i>

# RFC 9824

## Compact Denial of Existence in DNSSEC

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### Abstract

This document describes a technique to generate a signed DNS response on demand for a non-existent name by claiming that the name exists but doesn't have any data for the queried record type. Such answers require only one minimally covering NSEC or NSEC3 record, allow online signing servers to minimize signing operations and response sizes, and prevent zone content disclosure.

This document updates RFCs 4034 and 4035.

### Status of This Memo

This is an Internet Standards Track document.

This document is a product of the Internet Engineering Task Force (IETF). It represents the consensus of the IETF community. It has received public review and has been approved for publication by the Internet Engineering Steering Group (IESG). Further information on Internet Standards is available in Section 2 of RFC 7841.

Information about the current status of this document, any errata, and how to provide feedback on it may be obtained at <https://www.rfc-editor.org/info/rfc9824>.

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## 1. Introduction and Motivation

One of the functions of DNS Security Extensions (DNSSEC) [RFC9364] is "authenticated denial of existence", i.e., proving that a DNS name or record type does not exist. Normally, this is done by means of signed NSEC or NSEC3 records. In the precomputed signature model, these records chain together existing names, or cryptographic hashes of them, in the zone. In the online signing model, described in NSEC and NSEC3 "White Lies" [RFC4470] [RFC7129], they are used to dynamically compute an epsilon function around the queried name. The Type Bit Maps field in the data of the NSEC or NSEC3 record asserts which resource record (RR) types are present at the name.

The response for a non-existent name requires up to two signed NSEC records or up to three signed NSEC3 records (and for online signers, the associated cryptographic computation) to prove that (1) the name did not explicitly exist in the zone and (2) it could not have been synthesized by a wildcard.

This document describes an alternative technique, "Compact Denial of Existence" or "Compact Answers", to generate a signed DNS response on demand for a non-existent name by claiming that the name exists but has no resource records associated with the queried type, i.e., it returns a NODATA response rather than an NXDOMAIN response. A NODATA response, which has a response code (RCODE) of NOERROR and an empty ANSWER section, requires only one NSEC or NSEC3 record matching the queried name. This has two advantages: The DNS response size is smaller, and it reduces the online cryptographic work involved in generating the response.

The use of minimally covering NSEC or NSEC3 records also prevents adversaries from enumerating the entire contents of DNS zones by walking the NSEC chain or performing an offline dictionary attack on the hashes in the NSEC3 chain.

This document assumes a reasonable level of familiarity with DNS operations and protocol terms. Much of the terminology is explained in further detail in "DNS Terminology" [RFC9499].

### 1.1. Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

## 2. Distinguishing Non-existent Names

This method generates NODATA responses for non-existent names that don't match a DNS wildcard. Since there are clearly no record types for such names, the NSEC Type Bit Maps field in the response will only contain the NSEC and RRSIG types (and in the case of NSEC3, the Type Bit Maps field will be empty). Tools that need to accurately identify non-existent names in responses cannot rely on this specific type bitmap because Empty Non-Terminal (ENT) names (which positively exist) also have no record types at the name and will return exactly the same Type Bit Maps field.

This specification defines the use of a synthetic RR type to signal the presence of a non-existent name. The mnemonic for this RR type is NXNAME, chosen to clearly distinguish it from the response code mnemonic NXDOMAIN.

TYPE	Value	Meaning
NXNAME	128	NXDOMAIN indicator for Compact Denial of Existence

Table 1

This RR type is added to the NSEC Type Bit Maps field for responses to non-existent names, in addition to the required RRSIG and NSEC types. If NSEC3 is being used, this RR type is the sole entry in the Type Bit Maps field. It is a "Meta-TYPE", as defined in [RFC6895], and it stores no data in a DNS zone and cannot be usefully queried. [Section 3.5](#) describes what a DNS resolver or authoritative server should do if it receives an explicit query for NXNAME.

No special handling of this RR type is required on the part of DNS resolvers. However, resolvers may optionally implement the behavior described in [Section 5.1](#) ("Signaled Response Code Restoration") to better restore NXDOMAIN visibility to various applications that may remain oblivious to the new NXNAME signal.

## 3. Generating Responses with NSEC

This section describes various types of answers generated by authoritative servers implementing Compact Denial of Existence using NSEC. [Section 4](#) describes changes needed to support NSEC3.

### 3.1. Responses for Non-existent Names

When the authoritative server receives a query for a non-existent name in a zone that it serves, a NODATA response (response code NOERROR, empty Answer section) is generated with a dynamically constructed NSEC record with the owner name matching the queried name (QNAME) placed in the Authority section.

The Next Domain Name field **SHOULD** be set to the immediate lexicographic successor of the QNAME. This is accomplished by adding a leading label with a single null (zero-value) octet. The Type Bit Maps field **MUST** only have the bits set for the following RR Types: RRSIG, NSEC, and NXNAME.

For example, a request for the non-existent name "a.example.com." would result in the generation of the following NSEC record (in DNS presentation format):

```
a.example.com. 3600 IN NSEC \000.a.example.com. RRSIG NSEC NXNAME
```

The NSEC record **MUST** have corresponding RRSIGs generated.

### 3.2. Responses for Non-existent Types

When the authoritative server receives a query for a name that exists but has no resource record sets associated with the queried type, it generates a NODATA response with a dynamically constructed signed NSEC record in the Authority section. The owner name of the NSEC record matches the queried name. The Next Domain Name field is set to the immediate lexicographic successor of the QNAME. The Type Bit Maps field lists the available RR types at the name.

An Empty Non-Terminal is a special subset of this category, where the name has no resource record sets of any type (but has descendant names that do). For a query for an Empty Non-Terminal, the NSEC Type Bit Maps field will only contain RRSIG and NSEC. (Note that this is substantially different than the ENT response in precomputed NSEC, where the NSEC record has the same type bitmap but "covers" rather than matches the ENT and has the Next Domain Name field set to the next lexicographic descendant of the ENT in the zone.)

### 3.3. Responses for Wildcard Matches

For wildcard matches, the authoritative server will provide a dynamically signed response that claims that the queried name exists explicitly. Specifically, the answer RRset will have an RRSIG record demonstrating an exact match (i.e., the label count in the RRSIG RDATA will be equal to the number of labels in the query name minus the root label). This obviates the need to include an NSEC record in the Authority section of the response that shows that no closer match than the wildcard was possible.

For a wildcard NODATA match (where the queried name matches a wildcard but no data for the queried type exists), a response akin to a non-wildcard NODATA is returned. The Answer section is empty, and the Authority section contains a single NSEC record that matches the query name with a Type Bit Maps field representing the list of types available at the wildcard.

### 3.4. Responses for Unsigned Referrals

Per the DNSSEC protocol, a referral to an unsigned subzone includes an NSEC record whose owner name matches the subzone and proves the delegation is unsigned by the absence of the Delegation Signer (DS) RR type bit in the Type Bit Maps field.

With Compact Denial of Existence, the Next Domain Name field for this NSEC record is computed with a slightly different epsilon function than the immediate lexicographic successor of the owner name, as that name would then fall under the delegated subzone. Instead, the Next Domain Name field is formed by appending a zero octet to the first label of the owner name.

For example, a referral response for the subzone `sub.example.com` would include an NSEC record like the following:

```
sub.example.com. 3600 IN NSEC sub\000.example.com. NS RRSIG NSEC
```

### 3.5. Responses to Explicit Queries for NXNAME

NXNAME is a Meta-TYPE that should not appear anywhere in a DNS message apart from the NSEC type bitmap of a Compact Answer response for a non-existent name. However, if a DNS server implementing this specification receives an explicit query for the NXNAME RR type, this section describes what the response should be.

If an explicit query for the NXNAME RR type is received, the DNS server **MUST** return a Format Error (response code FORMERR). A resolver should not forward these queries upstream or attempt iterative resolution. Many DNS server implementations already return errors for all types in the range for Meta-TYPES and QTYPEs, except those types that are already defined to support queries.

Optionally, a DNS server **MAY** also include the following Extended DNS Error (EDE) code [RFC8914] in the response:

INFO-CODE	Purpose
30	Invalid Query Type

Table 2

Note that this EDE code is generally applicable to any RR type that should not appear in DNS queries.

## 4. Generating Responses with NSEC3

NSEC3 [RFC5155] uses hashed names to provide zone enumeration defense. This protection is already better provided by minimally covering NSEC records. NSEC3's Opt-Out feature also provides no specific benefit for online signing implementations (minimally covering NSEC3 records provide no useful Opt-Out span). Hence, there is no known advantage to implementing Compact Denial of Existence with NSEC3. However, an existing implementation of traditional NSEC3 online signing migrating to Compact Denial of Existence may find it simpler to do so with NSEC3 rather than implementing NSEC from scratch.

For NSEC3, the functional details of the protocol remain as described in [Section 3](#), with the following changes.

NSEC3 records and their signatures are dynamically generated instead of NSEC.

The NSEC3 parameters should be set to algorithm 1, a flags field of 0, an additional hash iteration count of 0, and an empty salt. In DNS presentation format, this is "1 0 0 -".

The owner name of the NSEC3 resource record is the NSEC3 hash of the relevant domain name, encoded in Base32 with Extended Hex Alphabet ([RFC4648](#), [Section 7](#)), prepended as a single label to the name of the zone. The Next Hashed Owner Name is the immediate name successor of the unencoded binary form of the previous hash, which can be computed by adding one to the binary hash value.

In responses for non-existent names, the Type Bit Maps field will contain only the NXNAME Meta-TYPE. In responses to Empty Non-Terminal names, the Type Bit Maps field will be empty.

For example, a request for the non-existent name "a.example.com." would result in the generation of the following NSEC3 record:

```
H64KFA4P1ACER2EBPS9QSDK6DNP8B3JQ.example.com. IN NSEC3 1 0 0 - (
H64KFA4P1ACER2EBPS9QSDK6DNP8B3JR NXNAME )
```

Unlike Compact Denial of Existence with NSEC, no special form of the next name field for unsigned referrals is needed. The Next Hashed Owner Name field remains the NSEC3 hash of original owner name plus one.

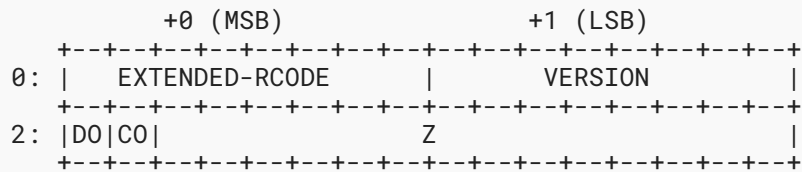
## 5. Response Code Restoration

For non-existent names, implementations should try to preserve the response code value of 3 (NXDOMAIN) whenever possible. This is generally possible for non-DNSSEC-enabled queries, namely those that do not set the DNSSEC\_OK EDNS flag (DO bit). For such queries, authoritative servers implementing Compact Denial of Existence could return a normal NXDOMAIN response. However, there may be limited benefit to doing this since most modern DNS resolvers are DNSSEC aware, and per [Section 3](#) of [RFC3225](#), DNSSEC-aware recursive servers are required to set the DO bit on outbound queries, regardless of the status of the DO bit on incoming requests.

A validating resolver that understands the NXNAME signal from an authoritative server could modify the response code from NOERROR to NXDOMAIN in responses they return to downstream queriers that have not set the DO bit in their requests.

### 5.1. Signaled Response Code Restoration

This section describes an optional but recommended scheme to permit signaled restoration of the NXDOMAIN RCODE for DNSSEC-enabled responses. A new EDNS0 [RFC6891](#) header flag is defined in the second most significant bit of the flags field in the EDNS0 OPT header. This flag is referred to as the Compact Answers OK (CO) flag.



When this flag is sent in a query by a resolver, it indicates that the resolver will accept a signed NXNAME enhanced NODATA response for a non-existent name, together with the response code field set to NXDOMAIN (3).

In responses to such queries, a Compact Denial authoritative server implementing this signaling scheme will set the Compact Answers OK EDNS header flag and, for non-existent names, will additionally set the response code field to NXDOMAIN.

EDNS is a hop-by-hop signal, so resolvers will need to record the presence of this flag in associated cache data and respond to downstream DNSSEC-enabled queriers appropriately. If the querier does not set the Compact Answers OK flag, the resolver will need to reset the response code back to NOERROR (0) for an NXNAME response.

## 6. Operational Implications

For DNSSEC-enabled queries, a signed zone at an authoritative server implementing Compact Answers will never return a response with a response code of NXDOMAIN, unless they have implemented the optional response code restoration feature described in [Section 5.1](#). Similarly, resolvers not implementing this feature will also not be able to return NXDOMAIN. In the absence of this, tools that rely on accurately determining non-existent names will need to infer them from the presence of the NXNAME RR type in the Type Bit Maps field of the NSEC record in NODATA responses from these servers.

Address lookup functions typically invoked by applications may need to do more work when dealing with implementations of Compact Answers. For example, a NODATA response to the lookup of a AAAA record for a non-existent name can cause such functions to issue another query at the same name for an A record, whereas an NXDOMAIN response to the first query could suppress additional queries for other types at that name. Address lookup functions could be enhanced to issue DNSSEC-enabled queries and to examine the NSEC Type Bit Maps field in responses to accurately determine non-existent names. Note that this is less of a concern with connection functions like Happy Eyeballs [\[RFC8305\]](#) that typically issue back-to-back DNS queries without waiting for individual responses.

Protocol optimizations that enable DNS resolvers to synthesize NXDOMAIN or wildcard responses, like those described in [\[RFC8020\]](#) and [\[RFC8198\]](#), cannot be realized from responses that use Compact Denial of Existence. In general, no online signing scheme that employs minimally covering NSEC or NSEC3 records (including this one) permits NXDOMAIN or wildcard response synthesis in the style described in [\[RFC8198\]](#). Additionally, this protocol also precludes NXDOMAIN synthesis for DNSSEC-enabled responses in the style described in [\[RFC8020\]](#).



## 7. Updates to RFCs

### 7.1. Updates to RFC 4034

[Section 4.1.2](#) of [\[RFC4034\]](#) ("The Type Bit Maps Field") states the following:

Bits representing pseudo-types **MUST** be clear, as they do not appear in zone data. If encountered, they **MUST** be ignored upon being read.

This paragraph is updated to the following:

Bits representing pseudo-types **MUST** be clear, as they do not appear in zone data. If encountered, they **MUST** be ignored upon being read. There is one exception to this rule for Compact Denial of Existence (RFC 9824), where the NXNAME pseudo-type is allowed to appear in responses to non-existent names.

Note: As a practical matter, no known resolver insists that pseudo-types must be clear in the NSEC Type Bit Maps, so this restriction (prior to its revision) has posed no problem for the deployment of this mechanism.

### 7.2. Updates to RFC 4035

[Section 2.3](#) of [\[RFC4035\]](#) ("Including NSEC RRs in a Zone") states the following:

An NSEC record (and its associated RRSIG RRset) **MUST NOT** be the only RRset at any particular owner name. That is, the signing process **MUST NOT** create NSEC or RRSIG RRs for owner name nodes that were not the owner name of any RRset before the zone was signed. The main reasons for this are a desire for namespace consistency between signed and unsigned versions of the same zone and a desire to reduce the risk of response inconsistency in security oblivious recursive name servers.

This paragraph is updated to the following:

An NSEC record (and its associated RRSIG RRset) **MUST NOT** be the only RRset at any particular owner name. That is, the signing process **MUST NOT** create NSEC or RRSIG RRs for owner name nodes that were not the owner name of any RRset before the zone was signed. The main reasons for this are a desire for namespace consistency between signed and unsigned versions of the same zone and a desire to reduce the risk of response inconsistency in security oblivious recursive name servers. This concern only applies to implementations of DNSSEC that employ precomputed signatures. There is an

exception to this rule for online signing implementations of DNSSEC (e.g., minimally covering NSEC and Compact Denial of Existence), where dynamically generated NSEC records can be produced for owner names that don't exist or are empty non-terminals.

## 8. Security Considerations

Online signing of DNS records requires authoritative servers for the DNS zone to have access to the private signing keys. Exposing signing keys on Internet-reachable servers makes them more vulnerable to attack.

Additionally, generating signatures on demand is more computationally intensive than returning precomputed signatures. Although the Compact Answers scheme reduces the number of online signing operations compared to previous techniques like White Lies, it still may make authoritative servers more vulnerable to computational denial-of-service attacks than precomputed signatures. The use of signature algorithms (like those based on elliptic curves) that have a comparatively low cost for signing is recommended.

Some security tools rely on detection of non-existent domain names by examining the response code field of DNS response messages. A NOERROR (rather than NXDOMAIN) code in that field will impact such tools. Implementation of the optional response code restoration scheme will help recover NXDOMAIN visibility for these tools. Note that the DNS header is not cryptographically protected, so the response code field cannot be authenticated. Thus, inferring the status of a response from signed data in the body of the DNS message is actually more secure. These tools could be enhanced to recognize the (signed) NXNAME signal.

Because this method does not allow for aggressive negative caching among resolvers, it allows for certain types of denial-of-service attacks to be more effective. This includes so-called Pseudorandom Subdomain Attacks [[PRSD-ATTACK](#)], where random names are queried, either directly via botnets or across a wide range of public resolver services, in order to intentionally generate non-existent responses from the authoritative servers for a domain. If the resolver cannot synthesize NXDOMAIN responses from NSEC records, it must pass all queries on to the domain's authority servers, making resource exhaustion more likely at those latter servers if they do not have the capacity to absorb those additional queries.

If the motivating aspects of this specification (minimizing response size and computational costs) are not a concern, DNSSEC deployments can opt for a different method (e.g., traditional online signing or precomputed signatures) and avoid imposing the challenges of NXDOMAIN visibility.

## 9. IANA Considerations

IANA has allocated the following in the "Resource Record (RR) TYPEs" registry in the "Domain Name System (DNS) Parameters" registry group, from the range for Meta-TYPEs. A lower number in this range lowers the size of the Type Bit Maps field, which reduces the overall size of the DNS response message.

Type	Value	Meaning	Reference
NXNAME	128	NXDOMAIN indicator for Compact Denial of Existence	RFC 9824

Table 3

IANA has also allocated the following flag in the "EDNS Header Flags (16 bits)" registry in the "Domain Name System (DNS) Parameters" registry group. This flag is described in [Section 5.1](#).

Bit	Flag	Description	Reference
Bit 1	CO	Compact Answers OK	RFC 9824

Table 4

Last, IANA has allocated the following code point in the "Extended DNS Error Codes" registry in the "Domain Name System (DNS) Parameters" registry group. This code point is described in [Section 3.5](#).

INFO-CODE	Purpose	Reference
30	Invalid Query Type	RFC 9824

Table 5

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## Appendix A. Other Approaches

In the past, some implementations of Compact Denial of Existence have used other means to differentiate NXDOMAIN from Empty Non-Terminals.

One method employed by both Cloudflare and Amazon Route53 for a period of time was the following: For responses to Empty Non-Terminals, they synthesized the NSEC Type Bit Maps to include all record types supported except for the queried type. This method has the undesirable effect of no longer being able to reliably determine the existence of ENTs and of making the Type Bit Maps field larger than it needs to be. It also has the potential to confuse validators and others tools that infer type existence from the NSEC record.

Another way to distinguish NXDOMAIN from ENT is to define the synthetic RR type for ENTs instead, as specified in [ENT-SENTINEL]. This method was successfully deployed in the field by NS1 for a period of time. This typically imposes less work on the server since NXDOMAIN responses are a lot more common than ENTs. At the time it was deployed, it also allowed a common bitmap pattern ("NSEC RRSIG") to identify NXDOMAIN across this and other implementations that returned a broad bitmap pattern for Empty Non-Terminals. However, the advantage of the NXNAME RR type is that it explicitly identifies NXDOMAIN responses and allows them to be distinguished conclusively from potential ENT responses in other online signing NSEC implementations.

## Appendix B. Historical Implementation Notes

At the time of publication, the basic Compact Denial of Existence method using NSEC is implemented by Cloudflare, NS1, Amazon Route53, and Knot DNS's optional online signing module. From early 2021 until November 2023, NS1 had deployed the Empty Non-Terminal distinguisher [ENT-SENTINEL] using the private RR type code 65281. A version of the NXNAME distinguisher using the private RR type code 65238 was deployed by both Cloudflare (from July 2023) and NS1 (from November 2023) until roughly September 2024. Since September 2024, both Cloudflare and NS1 have deployed NXNAME using the officially allocated code point of 128. Oracle Cloud Initiative implemented Compact Denial of Existence using NSEC3 in October 2024.

## Acknowledgements

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## Authors' Addresses

### Shumon Huque

Salesforce  
415 Mission Street, 3rd Floor  
San Francisco, CA 94105  
United States of America  
Email: [shuque@gmail.com](mailto:shuque@gmail.com)

### Christian Elmerot

Cloudflare  
101 Townsend St.  
San Francisco, CA 94107  
United States of America  
Email: [elmerot@cloudflare.com](mailto:elmerot@cloudflare.com)

### Olafur Gudmundsson

Retired/Unaffiliated  
Email: [ogud@ogud.com](mailto:ogud@ogud.com)